

CORRESPONDENCE

April 14, 2026

SOLID WASTE

1. Letter received by Morris County Counsel on April 1, 2026 from Paul Baldauf, Assistant Commissioner, NJDEP regarding Certification of the November 5, 2025 Amendment To the Morris County District Solid Waste Management Plan for County Plan inclusion of contract by and between the MCMUA and Solid Waste Services, Inc. d/b/a as J.P. Mascaro & Sons for transportation and disposal of all solid waste received at two MCMUA Transfer Stations for period of five (5) years beginning on July 8, 2025, based on an open and non-discriminatory procurement.
2. Letter dated April 2, 2026 to John A. Napolitano, Morris County Counsel, from Jill Aspinwall, Bureau Chief, Bureau of Solid Waste Planning and Licensing, NJDEP, regarding Notice of Incompleteness of the Morris County District Solid Waste Plan Amendment of March 11, 2026 for Inclusion of the Dan Como & Sons, Inc. C/O Daniel R. Como Jr. Facility from an Exempt Facility to a Multi-Class B/C Recycling Facility.
3. Letter dated April 2, 2026 to Larry Gindoff, MCMUA Executive Director, from Thomas D. Sassaman, Senior Financial Analyst, Solid Waste Services, In. d/b/a J.P. Mascaro & Sons regarding significant increase in their operating costs related to diesel fuel.



State of New Jersey

DEPARTMENT OF ENVIRONMENTAL PROTECTION
AIR, ENERGY AND MATERIALS SUSTAINABILITY

401 East State Street
P.O. Box 420, Mail Code 401-02G
Trenton, New Jersey 08625-0420
Tel. (609) 292-2795 • Fax (609) 777-1330
www.nj.gov/dep

Mikie Sherrill
Governor

Dr. Dale G. Caldwell
Lt. Governor

Ed Potosnak
Acting Commissioner

Paul Baldauf
Assistant Commissioner

CERTIFICATION OF THE NOVEMBER 5, 2025 AMENDMENT TO THE MORRIS COUNTY DISTRICT SOLID WASTE MANAGEMENT PLAN



BY ORDER OF THE DEPARTMENT:

A. Introduction

The New Jersey Solid Waste Management Act (“Act”) (N.J.S.A. 13:1E-1 et seq.) established a comprehensive system for the management of solid waste in New Jersey. The Act designated all twenty-one (21) of the State’s counties, and the Hackensack Meadowlands District, as Solid Waste Management Districts, and mandated that the Boards of Chosen Freeholders (now referred to as “Boards of County Commissioners”) and the Hackensack Meadowlands Development Commission (previously known as the New Jersey Meadowlands Commission, and now known as New Jersey Sports & Exposition Authority or NJSEA) develop comprehensive plans for waste management in their respective districts. On January 29, 1981, the Department of Environmental Protection (“Department” or “DEP”) approved, with modifications, the Morris County District Solid Waste Management Plan (“County Plan”).

The Act further provides that a District may review its County Plan at any time and if found inadequate, a new County Plan must be adopted. The Morris County Board of County Commissioners completed such a review and on November 5, 2025, adopted an amendment (“Amendment”) to the County Plan.

The Amendment proposes County Plan inclusion of:

- The contract by and between the Morris County Municipal Utilities Authority (“MCMUA”) and Solid Waste Services, Inc., d/b/a J.P. Mascaro & Sons (“Mascaro”), for the transportation and disposal of all solid waste received at the two MCMUA Transfer Stations/Material Recovery Facilities (“TS/MRFs”) for a period of five years beginning on July 8, 2025, based on an open and non-discriminatory procurement;

- Three out-of-state landfills as the ultimate disposal facilities for the residual solid waste received at the two MCMUA TS/MRFs:
 - Commonwealth Environmental Systems Landfill, Hegins, PA
 - Keystone Landfill, Dunmore, PA
 - Pioneer Crossing Landfill, Exeter Township, PA.

- The direction (waste flow) of all solid waste generated within Morris County to the MCMUA TS/MRF in the Township of Parsippany-Troy Hills or the MCMUA TS/MRF in the Township of Mount Olive for the term of the above noted Contract.

The Amendment was considered complete for review by the Department on December 8, 2025, and copies were distributed to various administrative review agencies for review and comment, as required by law. The Department has reviewed this Amendment and has determined that the Amendment adopted by the County Commissioners on November 5, 2025, may be approved as provided in N.J.S.A. 13:1E-24.

B. Findings and Conclusions with Respect to the Morris County District Solid Waste Management Plan Amendment

Pursuant to N.J.S.A. 13:1E-24a(1), I have studied and reviewed the Amendment to the County Plan according to the objectives, criteria, and standards developed in the Statewide Solid Waste Management Plan and I find and conclude that the Amendment is consistent with the Statewide Solid Waste Management Plan. In this regard, the County Commissioners are notified of the elements of the Amendment which are included below.

Elements of the November 5, 2025 Amendment

Element: Facility Histories

MCMUA-- Parsippany-Troy Hills TS/MRF

On April 1, 1987, the Department proposed an amendment to the County Plan to include within it the Morris County Transfer Station, Inc. ("MCTS") Transfer Station, located on a portion of Block 769, Lot 1 at the corner of Sharkey and Edwards Roads in the Township of Parsippany-Troy Hills. The facility was included in the County Plan with a design capacity of 1,000 tons per day ("tpd") of solid waste types 10, 13, 23, 25, and 27. The July 28, 1987 certification of this amendment to the County Plan directed the Morris County Board of County Commissioners to adopt an amendment to the County Plan proposing County Plan inclusion of Block 768, Lots 2, 3, and 5 in the Township of Parsippany-Troy Hills for increased site flexibility.

On September 15, 1987, the Morris County Board of County Commissioners approved an amendment to the County Plan which proposed County Plan inclusion of Block 768, Lots 2 and 3 in the Township of Parsippany-Troy Hills as additional property available for use as a part of the MCTS Transfer Station. The amendment was certified as approved by the Department on September 28, 1987.



A County Plan amendment adopted by the Morris County Board of County Commissioners on December 22, 1993 included the proposed purchase of the MCTS Transfer Station in the Township of Parsippany-Troy Hills by the MCMUA in the County Plan. This amendment was certified as approved by the Department on December 29, 1993.

A request for administrative action dated September 7, 1999 and approved by the Department on September 20, 1999 included Block 768, Lot 2.01 and Block 770, Lots 17, 18, and 19 as part of the MCMUA's Transfer Station in the Township of Parsippany-Troy Hills.

A request for administrative action dated January 3, 2001 and approved by the Department on January 11, 2001 included utilization of weekly averaging at the MCMUA Transfer Station in the Township of Parsippany-Troy Hills in the County Plan.

An amendment adopted by the Morris County Board of County Commissioners on December 21, 2004 proposed County Plan inclusion of a capacity expansion at the MCMUA TS/MRF in the Township of Parsippany-Troy Hills. Specifically, the December 21, 2004 amendment to the County Plan proposed County Plan inclusion of an increase in the capacity of the subject facility to 2,050 tpd of solid waste. This amendment was certified approved by the Department on May 13, 2005.

On April 11, 2007, the Morris County Board of County Commissioners approved an amendment to its County Plan, which proposed County Plan inclusion of, amongst other things, the MCMUA TS/MRF, located on Block 768, Lots 2.01 and 3, Block 769, Lot 1, and Block 770, Lots 17, 18, and 19 at 1100 Edwards Road in the Township of Parsippany-Troy Hills. This County Plan amendment included the subject facility in the County Plan to accept up to 2,050 tpd of solid waste types 10, 13, 13C, 23, 25, and 27 from 7:00 am to 4:00 pm, Monday through Friday, and 7:30 am to 11:00 am, Saturday.

Lastly, a request for administrative action dated January 28, 2020 and approved by the Department on February 7, 2020 included revised hours of operation for waste acceptance and processing at the MCMUA's TS/MRF located in the Township of Parsippany-Troy Hills.

MCMUA—Mount Olive TS/MRF

On April 1, 1987, the Department proposed an Amendment to the County Plan to include within it the MCTS, Inc. Transfer Station, located at the intersection of Goldmine Road and Flanders-Netcong Road on Block 14, Lot 1 in the Township of Mount Olive. The MCTS, Inc. Transfer Station in Mount Olive was included in the County Plan with a design capacity of 510 tpd. The Amendment was certified as approved by the Department on July 28, 1987.

A County Plan Amendment adopted by the Morris County Board of Chosen Freeholders on December 22, 1993, included the proposed purchase of the MCTS Transfer Station in the Township of Mount Olive by the MCMUA. This Amendment was certified as approved by the Department on December 29, 1993.



On June 8, 1994, the Morris County Board of Chosen Freeholders adopted an Amendment to the County Plan which proposed inclusion of the clarification of the operating capacity of the MCMUA TS/MRF in the Township of Mount Olive. Specifically, this amendment to the County Plan proposed County Plan inclusion of the maximum operating capacity for the MCMUA TS/MRF in the Township of Mount Olive as 650 tpd of solid waste. This Amendment was certified as approved by the Department on October 17, 1994.

A request for administrative action to the County Plan dated January 3, 2001 and approved by the Department on January 11, 2001 proposed County Plan inclusion of the utilization of weekly averaging at the MCMUA TS/MRF in the Township of Mount Olive in the County Plan. As a result, the subject facility was included in the County Plan to receive a maximum daily capacity of 975 tons of solid waste and a weekly capacity not to exceed 3,900 tons of solid waste.

A request for administrative action to the County Plan received on August 11, 2004 and approved by the Department on August 19, 2004 approved County Plan inclusion of a capacity increase of 100 tpd at the MCMUA TS/MRF in the Township of Mount Olive, bringing the average daily capacity to 750 tons and maximum weekly capacity to 4,500 tons.

An Amendment to the County Plan adopted by the Morris County Board of Chosen Freeholders on December 21, 2004 included a capacity expansion at the MCMUA TS/MRF in the Township of Mount Olive. Specifically, the December 21, 2004 Amendment to the County Plan proposed County Plan inclusion of an increase in the capacity of the subject facility to 1,500 tpd of solid waste. This Amendment was certified as approved by the Department on May 13, 2005.

On March 4, 2005, the Department received a letter from the MCMUA clarifying that the previous block and lot designation of the MCMUA TS/MRF in the Township of Mount Olive, Block 14, Lot 1 currently corresponds to Block 4500, Lot 5.

Lastly, on April 11, 2007, the Morris County Board of Chosen Freeholders adopted an Amendment to its County Plan, which proposed County Plan inclusion of, amongst other things, the MCMUA TS/MRF, located on Block 4500, Lot 5 at 168 Gold Mine Road in the Township of Mount Olive. This County Plan Amendment included the subject facility in the County Plan to accept up to 1,500 tpd of solid waste types 10, 13, 13C, 23, 25, and 27 from 7:00 am to 4:30 pm, Monday through Friday and 7:00 am to 1:00 pm, Saturday.

Element: County Plan Inclusion of Regulatory Flow Control Over Solid Waste Types 10, 13, 13C, 23, 25, and 27

In response to the May 1, 1997 decision of the United States Court of Appeals for the Third Circuit which declared unconstitutional New Jersey's historic system of solid waste flow control [See Atlantic Coast Demolition and Recycling, Inc. v. Board of Chosen Freeholders of Atlantic County et al. 112 F. 3d 652 (3d Cir. 1997, cert. den., November 10, 1997)], the Morris County Board of County Commissioners have adopted a solid waste disposal



strategy of implementing regulatory flow control of solid waste based upon non-discriminatory procurement processes.

On December 9, 1997, the MCMUA submitted a request for administrative action to the County Plan which petitioned the Department to reaffirm the solid waste disposal system in place in the County. That system included the MCMUA's November 7, 1997 contract with MCTS for the operations of the two TS/MRFs and transportation of the resulting solid waste at out-of-state landfill facilities and a January 6, 1993 contract by and between the MCMUA and Waste Management of Pennsylvania, Inc. for use of their out-of-state landfill facilities. The Department approved this request for administrative action on January 9, 1998 after determining that the County sufficiently demonstrated that the procurement processes for the above noted contracts were consistent with the criteria set forth in the Atlantic Coast decision.

On July 24, 2002, the Morris County Board of County Commissioners adopted an amendment to the County Plan, which proposed County Plan inclusion of, amongst other things, the terms and conditions of the Waste Management of New Jersey, Inc. bid dated April 9, 2002, which provided for the operation of the two MCMUA TS/MRFs and transportation and disposal of the residual solid waste to out-of-state disposal facilities. This amendment was certified as approved by the Department on December 20, 2002.

On April 9, 2008, the Morris County Board of County Commissioners adopted an amendment to the County Plan, which proposed County Plan inclusion of:

- Waste Management of New Jersey, Inc. as the operator of the two MCMUA TS/MRFs, located in the Townships of Parsippany-Troy Hills and Mount Olive, respectively, for a period of five years beginning on January 27, 2008, based on an open and non-discriminatory procurement; and
- Four solid waste transporters for the transportation of residual solid waste from the two MCMUA TS/MRFs to the ultimate disposal facilities for this solid waste; and
- Six out-of-state disposal facilities as the ultimate disposal facilities for the residual solid waste received at the two MCMUA TS/MRFs.

This amendment to the County Plan was certified as approved by the Department on August 5, 2008.

On February 13, 2013, the County Commissioners adopted an amendment to the County Plan, which proposes County Plan inclusion of:

- The contract by and between the MCMUA and Mascaro for the combined operations of the two MCMUA TS/MRFs and the transportation and disposal of all solid waste received at the two MCMUA TS/MRFs, for a period of up to five years beginning on January 28, 2013, based on an open and non-discriminatory procurement; and



- Three out-of-state landfills as the ultimate disposal facilities for the residual solid waste received at the two above noted MCMUA TS/MRFs.

This amendment to the County Plan was certified as approved by the Department on July 19, 2013.

On March 9, 2016, the County Commissioners adopted an amendment to the County Plan, which proposed County Plan inclusion of:

- The contract by and between the MCMUA and Mascaro, for the operation of the two MCMUA TS/MRFs and the transportation and disposal of all solid waste received at the two MCMUA TS/MRFs, for a period of five years beginning on February 20, 2015, based on an open and non-discriminatory procurement; and
- Three out-of-state landfills as the ultimate disposal facilities for the residual solid waste received at the two MCMUA TS/MRFs:
 - Commonwealth Environmental Systems Landfill, Hegins, PA
 - Keystone Landfill, Dunmore, PA
 - Pioneer Crossing Landfill, Exeter Township, PA; and
- The direction (waste flow) of all solid waste generated within Morris County to the MCMUA TS/MRF in the Township of Parsippany-Troy Hills or the MCMUA TS/MRF in the Township of Mount Olive for the term of the above noted Contract.

This amendment to the County Plan was certified as approved by the Department on July 27, 2016.

Lastly, on January 13, 2021, the County Commissioners adopted an amendment to the County Plan, which proposed County Plan inclusion of:

- The contract by and between the MCMUA and Mascaro for the combined operations of the two MCMUA TS/MRFs and the transportation and disposal of all solid waste received at the two MCMUA TS/MRFs, for a period of up to five years beginning on August 5, 2020, based on an open and non-discriminatory procurement; and
- Three out-of-state landfills as the ultimate disposal facilities for the residual solid waste received at the two MCMUA TS/MRFs:
 - Commonwealth Environmental Systems Landfill, Hegins, PA
 - Keystone Landfill, Dunmore, PA
 - Pioneer Crossing Landfill, Exeter Township, PA; and
- The direction (waste flow) of all solid waste generated within Morris County to the MCMUA TS/MRF in the Township of Parsippany-Troy Hills or the MCMUA TS/MRF in the Township of Mount Olive for the term of the above noted Contract.



This amendment to the County Plan was certified as approved by the Department on July 13, 2021.

Element: Non-Discriminatory Procurement Process

On March 18, 2025, the MCMUA advertised the issuance of bid specifications calling for receipt of bids for the transportation and disposal of all solid waste received at the two TS/MRFs in The Daily Record and Waste Today. Therefore, this procurement process was open to all bidders, regardless of geographical location. On May 30, 2025, the MCMUA received two bids. Mascaro was determined by the MCMUA and their technical and legal counsels to be the lowest responsible bidder fully in compliance with the subject bid specifications, bidding \$78.22 per ton for each year of the five (5) year contract.

C. Certification of the Morris County District Solid Waste Management Plan Amendment

In accordance with N.J.S.A. 13:1E-1 et seq., specifically N.J.S.A. 13:1E-21, which establishes specific requirements regarding the contents of district solid waste management plans, I have reviewed the Amendment to the approved County Plan and certify to the County Commissioners that the Amendment is approved as further specified below.

The County Plan inclusion of:

- The contract by and between the Morris County Municipal Utilities Authority (“MCMUA”) and Solid Waste Services, Inc., d/b/a J.P. Mascaro & Sons (“Mascaro”), for the transportation and disposal of all solid waste received at the two MCMUA Transfer Stations/Material Recovery Facilities (“TS/MRFs”) for a period of five years beginning on July 8, 2025, based on an open and non-discriminatory procurement; and,
- Three out-of-state landfills as the ultimate disposal facilities for the residual solid waste received at the two MCMUA TS/MRFs:
 - Commonwealth Environmental Systems Landfill, Hegins, PA
 - Keystone Landfill, Dunmore, PA
 - Pioneer Crossing Landfill, Exeter Township, PA.
- The direction (waste flow) of all solid waste generated within Morris County to the MCMUA TS/MRF in the Township of Parsippany-Troy Hills or the MCMUA TS/MRF in the Township of Mount Olive for the term of the above noted Contract.



D. Other Provisions Affecting the Plan Amendment

1. Certification to Proceed with Implementation of Amendment

This document shall serve as Certification by the Department to the County Commissioners and pursuant to N.J.S.A. 13:1E-24c and f., the County Commissioners shall proceed with implementation of the approved components of the Amendment certified herein.

2. Definitions

For the purpose of this Amendment and unless the context clearly requires a different meaning, the definitions of terms shall be the same as those found at N.J.S.A. 13:1E-3 and -99.12, N.J.A.C. 7:26-1.4 and -2.13, and N.J.A.C. 7:26A-1.3.

3. Effective Date of Amendment

The approved components of this Amendment shall take effect immediately.

4. Reservation of Authority

Nothing contained herein shall be construed as a limitation on any other action taken by the Department pursuant to its authority under the law. The County Plan, including any amendment made thereto, shall conform to the Statewide Solid Waste Management Plan, with appendices, which includes the Department's planning guidelines, rules, regulations, and orders of the Department, and includes the compilation of individual county plans and amendments as they are approved.

E. Certification of Approval of the Amendment by the Department of Environmental Protection

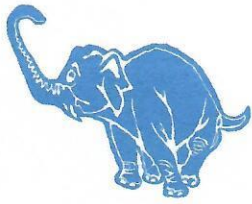
In accordance with the requirements of N.J.S.A. 13:1E-1 et seq., I hereby approve the Amendment, as outlined in Section C. of this Certification, to the Morris County District Solid Waste Management Plan which was adopted by the Morris County Board of County Commissioners on November 5, 2025.

Date

Digitally signed by Paul
Baldauf
Date: 2026.03.23 15:31:56
-04'00'

Paul Baldauf
Assistant Commissioner





J. P. Mascaro & Sons
Complete Solid Waste Disposal Systems
2650 Audubon Road
Audubon, PA 19403

Telephone: (267) 933-6040
Email: tom.sassaman@jpmascaro.com

Larry Gindoff, Executive Director
The Morris County Municipal Utilities Authority
370 Richard Mine Road
Wharton, NJ 07885

Via Email and USPS

April 2, 2026

Dear Larry:

Sadly, once again, geopolitical events have thrown the worldwide oil, fuel, and fuel related markets into turmoil. While we strongly believe this upheaval will be more short-term in nature than previous issues, we nevertheless are impacted by significant increases in our operating costs related to diesel fuel. In fact, the fuel price index to be utilized per the MCMUA's bid specification which is published by the New Jersey Department of Transportation ("NJDOT") has increased from \$3.29 per gallon in May of 2025 (bid opening month) to \$4.70 per gallon for the month of April 2026, which is a 43% increase. The NJDOT's calculation is an average of regular unleaded gasoline and diesel fuel prices and our experiences with just diesel fuel show even more significant increases.

Given that the Authority's bid specification very clearly indicates that the MCMUA will NOT be liable for retroactive fuel price adjustments during the current contract, we wanted to take this opportunity to notify the Authority that we may be seeking a Fuel Adjustment related to the transportation and disposal portion of the contract as per the contract language beginning in April, 2026. I will reach out to you and Larry Kaletcher in the coming days to solidify the calculation of this potential adjustment as the NJDOT language referenced in the bid specification is a bit vague and appears to be related more to asphalt, concrete and excavation type operations and not necessarily over-the-road solid waste hauling endeavors.

We value our long-term relationship with the Authority and hope that this issue is short-term in nature so that we can continue to perform the required contracted services without dealing with matters like this for an extended period. If you have any questions, I am always available to answer them.

Happy Easter to you, your family, and your colleagues.

Sincerely,

A handwritten signature in blue ink, appearing to read "Thomas D. Sassaman". The signature is stylized and fluid.

Thomas D. Sassaman
Senior Financial Analyst
Solid Waste Services, Inc. dba J.P. Mascaro & Sons

cc: Pasquale N. Mascaro, President (email only)
Larry Kaletcher, MCMUA Chief Financial Officer (email only)



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DEPARTMENT OF ENVIRONMENTAL PROTECTION

DIVISION OF SUSTAINABLE WASTE MANAGEMENT

BUREAU OF SOLID WASTE PLANNING & LICENSING

401 East State Street

P.O. Box 420, Mail Code 401-02C

Trenton, New Jersey 08625-0420

Tel. (609) 984-4250 • Fax (609) 292-1028

www.dep.nj.gov/dshw/swpl

Mikie Sherrill

Governor

Dr. Dale G. Caldwell

Lt. Governor

Ed Potosnak

Acting Commissioner

Paul Baldauf

Assistant Commissioner

April 2, 2026

John A. Napolitano, Morris County Counsel

County of Morris County Counsel

P.O. Box 900

Morristown, New Jersey 07963

Re: Notice of Incompleteness
Morris County District Solid Waste Plan Amendment of 3/11/26
Inclusion of the Dan Como & Sons, Inc. C/O Daniel R. Como Jr. Facility from an
Exempt Compost Facility to a Multi-Class B/C Recycling Facility

Dear Mr. Napolitano,

The New Jersey Department of Environmental Protection, Division of Sustainable Waste Management, Bureau of Solid Waste Planning and Licensing (Bureau) is in receipt of a Solid Waste Plan Amendment (Amendment) which was adopted by the Morris County Board of County Commissioners on March 11, 2026. The Amendment was received by the Bureau on March 25, 2026.

The Bureau has completed a review of the Amendment to determine if the submittal is complete or incomplete pursuant to N.J.A.C. 7:26-6.10(f). Upon review, the Bureau has determined that the Amendment is INCOMPLETE.

Therefore, the Department is returning the Amendment. In order for this office to determine the Amendment complete, the following deficiencies must be addressed:

1. The public notice shall be in compliance with the requirements specified at N.J.A.C. 7:26-6.10(c). Specifically excluded from the public notice were:
 - a. In the case of a facility, a description and the site location, municipality, street address, lot and block number, the proposed or expanded capacity and the waste types which will be received.
2. Pursuant to P.L.2025, c.72, the new public notice shall also be posted

electronically on the Morris County website. As of March 1, 2026, all Plan Amendment submittals will be required to include proof of publication from both the website and newspaper. The public notice on the website shall be posted not less than 10 days from the public hearing date. The requirements for newspaper publication will not change.

If you have any questions relative to this action, please contact me at (609) 940-5805 or by email at jill.aspinwall@dep.nj.gov.

Sincerely,

Jill Aspinwall

Jill Aspinwall, Bureau Chief
Bureau of Solid Waste Planning and Licensing

